

Waukegan Generating Station

# 2022 Structural Stability Assessment for East Ash Pond & West Ash Pond

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55 East Monroe Street Chicago, IL 60603-5780 USA 312-269-2000 www.sargentlundy.com



Midwest Generation, LLC Waukegan Generating Station Project No.: A12661.123

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# 1.0 PURPOSE & SCOPE

### 1.1 PURPOSE

The East Ash Pond and West Ash Pond at Midwest Generation, LLC's (MWG) Waukegan Generating Station ("Waukegan" or the "Station") are existing coal combustion residual (CCR) surface impoundments that are regulated by the Illinois Pollution Control Board's "Standards for the Disposal of Coal Combustion Residuals in CCR Surface Impoundments." These regulations are codified in Part 845 to Title 35 of the Illinois Administrative Code (35 Ill. Adm. Code 845, Ref. 1) and are also referred to herein as the "Illinois CCR Rule." Pursuant to 35 Ill. Adm. Code 845.450(a), MWG must conduct and complete an annual structural stability assessment that documents whether the design, construction, operation, and maintenance of the East and West Ash Ponds are consistent with recognized and generally accepted engineering practices for the CCR surface impoundments' storage capacities.

This report documents the 2022 structural stability assessment conducted and completed in accordance with the Illinois CCR Rule by Sargent & Lundy (S&L) on behalf of MWG for the East and West Ash Ponds at Waukegan.

### 1.2 SCOPE

In addition to being regulated under the Illinois CCR Rule, Waukegan's East and West Ash Ponds are also regulated by the U.S. Environmental Protection Agency's (EPA) "Standards for the Disposal of Coal Combustion Residuals in Landfills and Surface Impoundments," 40 CFR Part 257 Subpart D (Ref. 2), also referred to herein as the "Federal CCR Rule." Per the 2016 Water Infrastructure Improvements for the Nation (WIIN) Act, the East and West Ash Ponds will continue to be subject to both the Illinois and Federal CCR Rules until the U.S. EPA approves the Illinois EPA's CCR permit program; the Illinois EPA has yet to publish a timeline for submitting its proposed CCR permit program to the U.S. EPA for approval. However, the scope of this 2022 structural stability assessment is strictly limited to demonstrating compliance with the Illinois CCR Rule. Pursuant to 40 CFR 257.73(f)(3), the next structural stability assessment for demonstrating compliance with the Federal CCR Rule will be completed in 2026, five years after the last periodic assessment was completed (2021).

# 2.0 ASSESSMENT

### 2.1 INPUTS & 2022 ASH POND CONDITIONS

The findings documented in this 2022 structural stability assessment for the East and West Ash Ponds are based on visual observations made during a site visit by S&L on September 14, 2022; discussions with MWG personnel; historical and recent aerial images obtained from Google Earth Pro (Ref. 3); and the East

and West Ash Ponds' initial federal structural stability assessment (Ref. 4), annual inspection reports (Refs. 5 through 9), and history of construction (Ref. 10). The initial federal structural stability assessment for the East and West Ash Ponds, which was completed in October 2016, is included in its entirety in Appendix A.

In June 2020, Waukegan took the West Ash Pond out of service for routine cleaning. During the September 2022 site visit, a small quantity of CCR and minimal surface water (relative to the pond's storage capacity) were observed in the pond. In April 2021, MWG filed a notice of intent to close the West Ash Pond in accordance with the Federal CCR Rule's closure criteria (Ref. 2, § 257.102). Following the retirements of Units 7 and 8 in June 2022, Waukegan ceased placing CCR wastestreams in the East Ash Pond. However, the pond will continue to manage stormwater run-off from the Station property until the West Ash Pond is close the East Ash Pond. Closure construction activities will commence at both ponds upon receipt of closure construction permits from the Illinois EPA in accordance with Subpart B of the Illinois CCR Rule.

### 2.2 STABLE FOUNDATIONS & ABUTMENTS

### (35 III. Adm. Code 845.450(a)(1))

The East and West Ash Ponds are comprised of earthen dikes on all sides and do not have any abutments. Detailed information on the soils supporting the East and West Ash Ponds' dikes is provided in the ponds' initial federal structural stability assessment in Appendix A. Based on reviews of the ponds' annual inspection reports (Refs. 5 through 9) and Google Earth aerial images (Ref. 3), there have been no significant modifications to East and West Ash Ponds' geometries since their initial federal structural stability assessment was completed. Therefore, the details of the soils supporting the East and West Ash Ponds' dikes and corresponding conclusions documented in the ponds' initial federal structural stability assessment remain valid for this 2022 assessment (see Appendix A). Thus, the soils supporting the East and West Ash Ponds' dikes are considered to be stable for the maximum volume of CCR and CCR wastewater which can be impounded therein.

### 2.3 SLOPE PROTECTION

### (35 III. Adm. Code 845.450(a)(2) & (4))

The upstream slopes of the East and West Ash Ponds are lined with high-density polyethylene (HDPE) geomembrane. This form of cover protects the upstream slopes of the ponds' dikes against surface erosion, wave action, and adverse effects of sudden (rapid) drawdown.

Slope protection for the downstream slopes of the East and West Ash Ponds consists of vegetative cover which provides protection against surface erosion, wave action, and adverse effects of sudden (rapid) drawdown. It should be noted that the ponds' downstream slopes are unlikely to be inundated by surface

water of an adjacent water body. Thus, these slopes are not expected to be subject to wave action or sudden (rapid) drawdown.

During the September 2022 site visit, vegetation greater than 12 inches and woody vegetation were observed along the crests and downstream slopes of the ponds' embankments. Pursuant to the Illinois CCR Rule (Ref. 1, §§ 845.430(b)(4) and 845.430(b)(5)), the Station should remove the woody vegetation and mow the areas where the height of vegetative cover exceeds 12 inches. The woody vegetation shall be removed in a manner that does not risk destabilizing the subject CCR surface impoundment or otherwise adversely affect the stability and safety of the CCR surface impoundment or personnel removing the woody vegetation.

### 2.4 DIKE COMPACTION

### (35 III. Adm. Code 845.450(a)(3))

As documented in the East and West Ash Ponds' 2016 and 2022 safety factor assessments (Refs. 4 and 11), the ponds' dikes are sufficiently compacted to withstand the range of loading conditions in the CCR surface impoundments.

### 2.5 SPILLWAYS

### (35 III. Adm. Code 845.450(a)(5))

The East and West Ash Ponds do not have spillways. As documented in the ponds' 2022 inflow design flood control system plan (Ref. 12), each pond is capable of managing the design flood event (1000-year, 24-hour storm) without a spillway.

### 2.6 EMBEDDED HYDRAULIC STRUCTURES

### (35 III. Adm. Code 845.450(a)(6))

The West Ash Pond has a reinforced concrete distribution trough along the upstream slope of its northern dike that, when the pond was operating, received wastewater from a reinforced concrete inlet trench that passes through the pond's northern dike. The East Ash Pond has a similar reinforced concrete distribution trough that receives wastewater from two reinforced concrete inlet trenches that pass through the pond's northern dike. Meanwhile, portions of three discharge pipes from the Recycle Water Sump located between the East and West Ash Ponds also pass through the ponds' northern dikes. The locations of these hydraulic structures are shown on Figure 2 of the ponds' initial federal structural stability assessment in Appendix A.

As documented in the initial federal structural stability assessment, visual surveillance of the hydraulic structures passing through the East and West Ash Ponds' northern dikes was performed in June 2016. No significant deterioration, deformation, distortion, bedding deficiencies, sedimentation, or debris that may

negatively affect the ponds were identified during the surveillance program except for two isolated locations in two of the discharge pipes from the Recycle Water Sump (labeled Pipes 4E and 4W in Figure 2 of Appendix A). The Station subsequently repaired the deficient portions of these pipes that were identified by the surveillance program.

No similar visual surveillance programs have been performed since the initial video camera inspection in June 2016. However, no visual signs of distress at the dike surfaces that could be indicative of deterioration, failure, deformation, *etc.* (*e.g.*, soft spots caused by leaking water, distortions in dike alignment) were observed during the September 2022 site visit. Moreover, since the West Ash Pond has been taken out of service and had minimal surface water remaining in it as of the September 2022 site visit, the hydraulic structures passing through the West Ash Pond's northern dikes are not expected to convey water again until the pond has been closed and subsequently repurposed as a new low volume waste pond for the Station. Therefore, it is recommended that the Station conduct a visual surveillance program to confirm the hydraulic structures passing through the West Ash Pond's northern dikes are in good, working condition and are free of significant material defects that could impact the structures' integrities prior to repurposing the pond as a new low volume waste pond. Finally, it is recommended that the Station remove the hydraulic structures passing through the East Ash Pond's northern dike as part of the pond's closure construction activities.

### 2.7 LOW POOL & RAPID DRAWDOWN STABILITY

### (35 III. Adm. Code 845.450(a)(7))

As documented in the East and West Ash Ponds' initial federal safety factor assessment (Ref. 4), the results of which were revalidated in their 2022 safety factor assessment (Ref. 11), the structural stabilities of the ponds' downstream slopes are maintained during low pool conditions in the unnamed channel south of the ponds. As previously mentioned, the ponds' downstream slopes are unlikely to be inundated by surface water of an adjacent water body, including the unnamed channel south of the ponds. Thus, the East and West Ash Ponds are not considered to be susceptible to a sudden (rapid) drawdown loading condition.

Based on reviews of the East and West Ash Ponds' annual inspection reports (Refs. 5 through 9) and Google Earth aerial images (Ref. 3), there have been no significant modifications to either pond since their initial federal structural stability assessment was completed. Therefore, the conclusions documented therein regarding the stability of the ponds' southern dikes during low pool conditions at the unnamed channel south of the ponds remain valid for this 2022 assessment (see Appendix A).

# 3.0 RECOMMENDED CORRECTIVE MEASURES

(35 III. Adm. Code 845.450(b)(1))

Based on the findings documented in this 2022 structural stability assessment, the following corrective measures are recommended:

- Mow vegetation that is greater than 12-inches tall along the crests and downstream slopes of the East and West Ash Ponds' embankments,
- Remove woody vegetation in accordance with 35 III. Adm. Code 845.430(b)(4),
- Conduct a visual surveillance program to verify that the hydraulic structures passing through the West Ash Pond's northern dikes are in good, working condition and are free of significant material defects that could compromise the structures' integrities prior to repurposing the pond as a new low volume waste pond, and
- Remove the hydraulic structures passing through the East Ash Pond's northern dikes as part of the pond's closure construction activities.

# 4.0 CERTIFICATION

I certify that:

- This structural stability assessment was prepared by me or under my direct supervision.
- The work was conducted in accordance with the requirements of 35 III. Adm. Code 845.450.
- I am a registered professional engineer under the laws of the State of Illinois.

Certified By:	Thomas J. Dehlin	Date:	October 14, 2022
<u>Seal:</u>	MMMMM.		
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	THOMAS J. DEHLIN		
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# 5.0 REFERENCES

- Illinois Pollution Control Board. "Standards for Disposal of Coal Combustion Residuals in CCR Surface Impoundments." 35 III. Adm. Code 845. Accessed October 13, 2022.
- U.S. Environmental Protection Agency. "Standards for Disposal of Coal Combustion Residuals in Landfills and Surface Impoundments." 40 CFR Part 257 Subpart D. <u>https://www.ecfr.gov/current/title-</u> <u>40/chapter-I/subchapter-I/part-257/subpart-D</u>. Accessed October 13, 2022.
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- 10. Geosyntec Consultants. "History of Construction, East and West Ash Basins, Waukegan Station." October 2016.
- 11. Sargent & Lundy. "2022 Safety Factor Assessment for East Ash Pond & West Ash Pond." S&L Project No. A12661.123. October 2022.
- Sargent & Lundy. "2022 Inflow Design Flood Control System Plan for East Ash Pond & West Ash Pond." S&L Project No. A12661.123. October 2022.

## APPENDIX A: 2016 FEDERAL STRUCTURAL STABILITY ASSESSMENT FOR EAST & WEST ASH PONDS

